



DITTION FOR MEDIATORS / FACT FINDERS

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HAROLD NEWMAN'S CLOUDY CRYSTAL BALL

"You are old," said the youth, "and your jaws are too weak For anything tougher than suet; Yet you finished the goose, with the bones and the beak-Pray, how did you manage to do it?"

"In my youth," said his father, "I took to the law, And argued each case with my wife; And the muscular strength, which it gave to my jaw Has lasted the rest of my life."

> "Father William" Alice in Wonderland Rev. Charles Lutwidge Dodgson (Lewis Carroll) 1832-1898

"I sometimes think that many of the negotiators who function under the Taylor Law have jaws like Father William. How else may one explain school district negotiations that begin in January or February and have not concluded at the opening of school? Our esteemed panel colleague, Murray Bilmes, the pride of Pine Bush, whose only blemishes are that he is a lawyer and a duplicate bridge player, has reflected on this. He has written me in part.

"One of your articles within the last several months discussed the question of time. When a mediator or fact finder first enters into an impasse situation, I believe he should spend some time in evaluating how the parties to the impasse have spent their time.

"Have the parties seriously negotiated? If so, what items have they chosen to thoroughly discuss? What items have they chosen to neglect? What does each party think that the other is trying to accomplish at that moment, and then from the point of view of accomplishing by the time that an agreement is to be reached. If the parties themselves do not seem to have any thought about these matters, then the mediator or fact finder should begin to explore these with the parties, preferably when they are apart from one another....'

"I presume that what Murray in referring to what the parties are trying to 'accomplish' means the hard political needs of each side. Even neophyte mediators are familiar with the fact that much that is superfluous and unnecessary to the real needs of the parties is put on the table as 'throwaways'. The lamentable fact appears to be, however, that the parties often spend absurd amounts of time on issues that are not 'gut' issues. And Murray Bilmes went on in his letter to me to suggest that

"A long time ago, the distinguished labor relations expert and PERB panelist, Professor Emanuel Stein, delineated the function of the 'interest' arbitrator as requiring him to legislate for the parties:²

"'The task is more nearly legislative than judicial. The answers are not to be found within the 'four corners' of a pre-existing document which the parties have agreed shall govern their relationship. Lacking guidance of such a document which confines and limits the authority of arbitrators to a determination of what the parties agreed to when they drew up their basic agreement, our task here is to search for what would be, in the light of all the relevant factors and circumstances, a fair and equitable answer to a problem which the parties have not been able to resolve by themselves.'

"But, of course, the lack of a 'pre-existing document' in interest as against rights arbitration as described by Manny Stein does not hold for Taylor Law police-fire arbitration. You have a document when you arbitrate those cases. The document is, of course, the fact finding report and 'legislation' should be almost precluded. We can be guided by Epictetus.3"

"Here is the beginning of philosophy: a recognition of the conflicts between men, a search for their cause, a condemnation of mere opinion... and the discovery of a standard of judgment."

ARBITRATION PANEL MEMBERS PLEASE NOTE. It is the responsibility of every arbitrator on our panel to keep the PERB office current with regard to changes in per diem rates charged or adjournment fees. Twice recently parties have protested that the fee shown on the arbitrator's vita was not the fee ultimately charged.

Further, if arbitrators wish to revise their resumes, they should forward the revisions to PERB without delay.

RECENT AGREEMENTS

Agreement Between

Summary of Changes

City of Cohoes (Albany County) and PBA 1975-1978 (Covers about 45 policemen) Salary: 1975 - raised by 5% for all ranks and will be further increased by 6% in each of last 3 years. The 4-yr. contract signed on 6/27/75.

Rank	1974	1975	1976	1977	1978
Patrolman Start	\$8,416	\$8,837	\$9,367	\$9,929	\$10,525
Patrolman-Top (in				at an afternation	
4th year)	9,381	9,850	10,441	11,067	11,731
Lieutenant	10,512	11,038	11,700	12,402	13,146

Emanuel Stein, New York Shipping Assn., 36 LA 44, 45 (1960). Quoted in F. and E.A. Elkouri, "How Arbitration Works," Bureau of National Affairs, Inc., Third Edition 1973.

³ Epictetus (c. 1st Cent., A.D.) "Discourses".